Federalism in the History of Poland The free with the free, the equal with the equal

19th Century: Let us be Europeans

The nineteenth century brought a fundamental change in the manner in which Polish politicians and thinkers perceived the question of federalism. The loss of their own state at the end of the eighteenth century became the reason why they concentrated primarily on ways of regaining independence; thus, it inspired a search for a European order that would contain a guaranteed place for a free Commonwealth. Such a chance was perceived in the construction of a federated Europe. To this discussion its Polish participants contributed the intellectual accomplishments of the earlier epochs, and in particular the experiences of the Polish-Lithuanian union.

The authors whose works may be analysed within the context of federalism include renowned politicians, philosophers artists and men of science: Stanisław Staszic, Adam Jerz Czartoryski, Adam Mickiewicz, Józef Maria Hoene-Wroński August Cieszkowski, Karol Libelt, Stanisław Worcell or Bolesław Limanowski. Their texts are by no means uniform - some deal with a concrete "federational" proposal while others treat European unification as a marginal motif. All share the convictio that a new European order - regardless whether it was to be the outcome of political calculation, moral obligation or purphilosophy - must possess the nature of a variously comprehended federation and be built only by free nations. Each of the authors could endorse the appeal made by an unidentified publicist in 1838; Being Poles we want to be something more . let us be Europeans

We present below two of the nineteenth-century authors: the characteristic traits of their achievements include either a novel approach, as in the case of W. B. Jastrzebowski, or a favourable reception by their contemporaries (S. Buszczyński)

> Wojciech Bogumił Jastrzębowski Lithograph, M. Fajans, Muzeum Narodowe w Warszawie

Wojciech Bogumił Jastrzębowski (1799-1882) uralist, outstanding pedagogue, participant of the Nove ber Uprising of 1830-1831; under the impact of the bloody

battle of Olszynka Grochowska he wrote *Traktat o wiecznyn* przymierzu między narodami ucywilizowanymi. Konstytuc ia dla Europy (Treatise on Eternal Alliance among Civilized Nations. The Constitution for Europe, 1831).

astrzebowski accepted the premise that peace is the supreme alue of each man. Permanent peace in Europe can be based only on the introduction and close observation by the nations of joint legal norms, to be contained in a European Constituion. The equality of people comprising a nation - which he uvisaged as a community of language – is to be guaranteed ov national laws, while the equality of all European nations y European laws. National laws should be passed by a Sejm Parliament), while European laws must be enacted by a Congress composed of representatives of all nations, whose equal umbers are to be elected by national Sejms.

The European Constitution defined the competences and prin ciples of the functioning of the authorities, sanctions for vioating legal norms, and the basic rights and duties of the citizens. The union was to be open to all states, including non-European ones, which would accept the established principles. In the Constitution Jastrzebowski also included a radical plan for disarmament and a defence coalition in the form of an *eternal alliance*, at the same time postulating the cretion of a common European army. He launched the idea of lucating the youth of Europe for life in peace, tolerance and riendship between the nations, and called for the abolition of the death penalty. Finally, Jastrzebowski wished to change all ose national emblems, which contained symbols of violence





Allegory of Europe Dzieła Stanisława Staszica, Warszawa 1820 Biblioteka Sejmowa

All nations belonging to the eternal alliance in Europe are due equal allegiance to European laws The existence, independence and property of each nation

shall be the object of the particular protection of Furonean laws W.B. Jastrzebowski, 1831

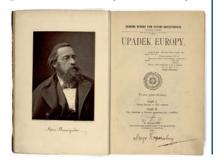
Allegory of the Polish-Lithuanian Union on a statue of the Union of Lublin

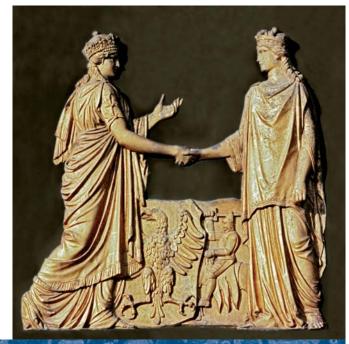
Fragment of a bas-relief from an obelisk in

which in 1826 was placed upon the initiative of Stanisław Staszic (a propagator of the idea of a unification of European nations) on the spot of a 16th-century obelisk, demolished by the tsarist authorities

Many nineteenth-century Polish authors referred outright, although frequently in an idealised form. to the experiences of the Union of Lublin, and maintained that the historical association of Poland and Lithuania would be not only the foundation of a future independent Republic but a model for a united Europe and, at the same time. its basis. These motifs, which to an increasing extent thwarted Lithuanian aspirations for creating an independent state, remained present in Polish thought up to the First World War. Soon it was to become apparent that the reconstruction of the Commonwealth in its old formula was absolutely impossible. The world emerging after the Versailles treaty made it necessary to seek other solutions

Stefan Buszczyński (1821-1892), historian, political man of letters, and active participant of the January Uprising o 1863; in a dissertation La décadence de l'Europe (1867) h opposed the political system of Europe, criticising the materi alism of the culture of the period and the decline of spiritual values. Buszczyński contrasted the European crisis with an ideal vision of a fraternal federal union of free nations. His work met with interest among the French and German intellectuals. of the time. In 1916 a second edition was issued in Switzerland according to its publishers' intention, it was to prepare the ground for the construction of a post-war order in Europe.





Federations for East-Central Europe 1918-1952

"Although the natural frontiers of each ethnopolis should be delineated as precisely as possible, international relations must ot experience any obstacles. Free movement, free thought and free labour are the natural rights of all men. Hence it follows that all artificial political boundaries, all barriers hamering communication between men, the exchange of ideas, free industry and trade such as passnorts customs press prohibitions and such like, should be eliminated once and for all in the whole of Europe. Laisser marcher, laisser faire, laisser passer [...].

> Rany Europy. Fakta statystyczne z objaśr etnograficznymi i dziejowymi, "Warta" 1884-1885 (The Wounds of Europe. Statistical Facts with Ethnograph and Historical Explanations, "Warta" 1884-1885

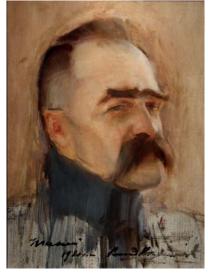
Deklaracia polska w sprawie Litwy

<text></text>	stawisteli w imirata społoczanistwa wakre legitega była pażstworzego inkle dla niem Polska dzityć bęlaże siradionzie d w morzytu perskonanie, że buly Liwe s	e osobach nitej podpizanych owych przed- rezensym podstwa podskago najbąć asipuć dorongo Wielkings Kojatwa Linewicz, wiej wratewienia związka z niepodlądy Liten mierodziątwa Literia, Podsze, Białwenist, in Paktro najbą zaberpierzeńa narodn- oje wenychtka warztw społecznych.
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Declaration of 17-22 May 1917, signed by many political parties active at the time on Polish soil, including the National Party (Stronnictwo Narodowe), the Polish Peasant Party (Polskie Stronnictwo Ludowe) and the Polish Socialist Party (Polska Partia Socialistyczna), called for independence also for the former Grand Duchy of Lithuania and assured that "Poland will strive unvieldingly towards restoring a union with an independent Lithuania in the firm conviction that the peoples inhabiting Lithuania: the Lithuanians, the Poles and the Byelorussians, will discover in a voluntary and harmonious union of those states a guarantee of the national, cultural and economic development of all the social strata"

Archiwum Państwowe w Krakowi

Federation plans conceived by Józef Piłsudski entailed a project aiming at the protection of the eastern frontiers of Poland and were not directed against Russia as such but Russian imperialism (both "white" and "red"). The independence of Ukraine and Lithuania comprised an initial condition and a path towards a federation with Poland. The failure of this conception resulted from the negative attitude of our neighbours and the configuration of inner forces. International relations proved to be just as relevant – the policy of preserving a balance of forces on the *Continent and the hopes harboured by the* member states of the victorious coalition for rebuilding Russia as their strategic partner.



Józef Piłsudski, K. Krzyżanowski, 1921 Muzeum Wojska Polskiego, Warszawa

Józef Piłsudski (1867-1935) - independence activist and leader of the Polish Socialist Party (PPS) during the partion era, founder of the Legions, Head of State 1918-1922, exerted a decisive impact on the shape of Poland reborn after 123 years of partitions; deeply attached to the idea of a Commonwealth of many nations. Pilsuds described himself as a Lithuanian.

Proclamation of the Head of State to the population of Ukraine, 26 April 1920, "Monitor Polski", 26 April 1920 no. 97. Biblioteka Seimow

Document preparing the Kiev operation. Announcing an alliance with S. Petlura, the proclamation promised that the Polish Army would stay on the Dnieper only up to assumption of power by a legitimate Ukrainian government

The end of the first world war posed the problem of Eurobean security and borders, including those of the Polish state. A decree issued on September 1918 by the Soviet Council of People's Commissars on the annulment of the partitions reaties drew attention to the status quo ante in the east, i.e. he frontiers from 1772, although, naturally, all parties were vell aware of the fundamental change of the situation in this egion. The suspension by the victorious powers of decisions elating to the eastern border of Poland while awaiting the sults of the Russian civil war and the restitution of "white ussia", envisaged as an important player on the European ene, as well as the westwards advance of the encroaching Red rmy called for solutions that would safeguard Polish inde pendence. In this situation, Józef Piłsudski, the Head of State nd his adherents supported by the Polish Socialist Party PPS), the Polish Peasant Party-Liberation (PSL-Wyzwolenie) and some of the conservatives, acknowledged that Poland was apable of opposing imperial Russia only in her capacity as the entre of a federation, linked predominantly with Lithuania and Ukraine. This conception, which undoubtedly referred to he tradition of the First Commonwealth and opposed the corporation programme proclaimed by the national camp a majority in the Sejm), turned out to be unfeasible. Embarkng upon the construction of her own state Lithuania decid dly rejected any sort of a union with Poland, while Byeloruss n national consciousness was still embryonic, and the Jkrainians, passive during the offensive of 1920, regarded he Poles (vide the controversy concerning Eastern Galicia) and not the Russians to be their main opponents. All attempts to create an independent Ukrainian state in the course of the war against Bolshevik Russia (the convention signed on 21 April 1920 by Poland and the Ukrainian People's Republic inder S. Petlura, with the Polish Republic recognising Ukrain an independence) collapsed in the face of the great offensive of the Red Army, halted in the forefields of Warsaw in August 920. The idea of a reconstruction of the Polish state accord ng to the principles of federalism ultimately failed after the Peace of Riga, which ended the war with Russia (18 March 1921) and destroyed chances for Ukraine as an independent state, and in the wake of the incorporation of Central Lithua nia in March 1922

lózef Piłsudski was not an ideological federalist, and although is vision proved unsuccessful, in the opinion of numerous storians it was only thanks to this vision that it became pos sible to ensure – at least for a certain time – Poland's secure astern frontier

Inadata, Wode Narzelov Woist Polski



Józef Piłsudski, Ignacy Paderewski and Stanisław Wojciechowski leaving Warsaw cathedral after a Holy Mass celebrated upon the occasion of a ceremonial opening of the Legislative Sejm (10 February 1919), Centralne Archiwum Wojskowe

The idea of the Intermarium as an alliance system

The Internarium, launched parallel to the federation con ception, was envisaged as a system of alliances involving small and medium states in a region between the Baltic and the Black Sea, threatened by the aggressive policy pursued by Russia; such a system would supplement an alliance with France, which protected Poland from Germany. These ambitious plans, however, considerably exceeded the potential of the young Polish state. After Locarno, Polish diplomacy was compelled to resign from them, and veered towards stabilising the post-Versailles collective security system.



Medal struck for celebrating the first anniversary of the enactment of the March Constitution F. Łopieński, 1922, Biblioteka Sejmowa

The March Constitution - a symbol of regained sovereignty and state continuum - was adopted on

17 March 1921. One day later, on 18 March 1921, the Peace of Riga was signed, which ended the Polish--Bolshevik war and put the final seal to the Polish east border

> Map of Europe by E. Romer 1932 Biblioteka Narodowa



Pan-European movement and other projects

TT In Poland the pan-European idea devised by Richard Coudenhove--Kalergi, who presented a project of a unification of Europe intent on guaranteeing permanent peace and the economic development of the Continent (Pan-Europa, 1923), initially met with a rather favourable reception, which soon changed into scepticism and disillusionment. The necessity of reinforcing newly regained statehood in a situation defined by an unfavourable geopolitical configuration, the inept League of Nations and the need to ensure security by resorting to bilateral conventions, was not conducive for becoming involved in supranational ventures.

925 – the establishment, together with the Ministry of Foreign Affairs, of the Polish committee of the Pan-European Union, headed by Aleksander Lednicki.

1926 – the I Paneuropean Congress in Vienna, attended by A Lednicki A Skrzyński and B Huberman The Polish delegation stressed two questions: the impossibility of transferring American solutions onto European ground and the necessity of creating a professional international research centre. Emphasis was placed on the absence of support on the part of governments

The pan-European movement was backed by the Academic nion of Pacifists (AZP, 1926-1939), headed by Stanisław Estreicher, the former rector of the Jagiellonian University. Fogether with the Circle of Friends of the League of Nations (Warsaw), the Union published the monthly "Zgoda Narodów". When after Locarno the statements made by Coudenhove--Kalergi started to include suggestions of Polish territorial ncessions in favour of Germany, the board of the Polish Pan-European Union sharply protested. In addition, the initiative of the French Prime Minister Aristide Briand to create a European Union, proposed in 1929, granted the integration plans an international dimension and relegated the pan-European movement to the margin. Polish activists withdrew rom the Pan-European Union in 1935.

RIVIERA I ALI

On 10 July 1930 the Polish government supported the Briand initiative of creating a European federation -

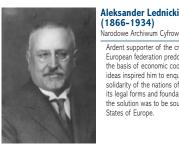
EPOKA

KARDYNAŁ GASPARI O PLOTO

ODPOWIEDŹ

PANU COUDENHOVE - CALERGI

the United States of Europe - and announced its readiness to participate in the preparatory work. In the opinion of the Polsh diplomats, however, the Briand Plan was very general, and they accused it of consigning economic issues to the background and not guaranteeing the security of the European states. The project broke down already in 1930. Poland reacted favourably to three projects for the economic integration of states on the Danube: the plans of André Tardieu (the French Prime Minister) in 1932, Elmer Hantos (the Hungarian secretary of state) in 1927, and Milan Hodža (the Minister of Foreign Affairs of Czechoslovakia). All foresaw the possibility of expanding cooperation so as to embrace the European states, but none were implemented



odowe Archiwum Cyfrowe Ardent supporter of the creation of a European federation predominantly upon the basis of economic cooperation. Pacifist deas inspired him to enquire into the solidarity of the nations of Europe as well as

TREŚĆ NUMERU

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its legal forms and foundation. In his opinion the solution was to be sought in a United

ZGODA NARODÓW Zastanówcie się!

"Zgoda Narodów", monthly on the propaganda and isation of peace, press organ of the Polish Academic Federation of Friends of the League of Nations, Biblioteka Narodowa

Despite the collaboration of notable authors, the support of men of science, and extensive international contacts, the monthly, like other periodicals propagating the pan-Europa and federation ideas, ended after just a few issues



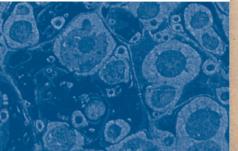
uqust Zaleski (1883-1972)

rodowe Archiwum Cyfrowe Minister of Foreign Affairs in 1926-1932, and 1939-1941 active in the League of Nations. He drew up the stand of the Polish government towards the Briand initiative and other integration-related projects of the period.

Response to Mr. Coudenhove-Kalergi "Epoka", 18 January 1927, Biblioteka Uniwersytetu

Warszawskiego

The presented text is an open letter by A. Lednicki, showing to the leader of the pan-European movement the baseless nature of his postulate of a revision of the Polish frontier in favour of Germany, and stressing that the Poles would not shrink from any sacrifice in the defence of liberty. The author referred to the ideal of pan-Europe and called for cooperation in the reconstruction of a new Europe



Polish-Czechoslovak conventions (alongside the Yugoslav-Greek agreements) as an introduction to future security, stabilisation and economic *development*. The Principles of the Constitutional Act of Poland and Czechoslovakia were the only such a complete government project prepared at the time of the Second World War and the most advanced attempt at creating a federal union made during that period in Europe.

The government of the Republic of Poland in exile was an active spokesman of the unification of East-Central Europe, and already in December 1939 Prime Minister W. Sikorski issued a proclamation defining the general principles of the political--economic system of post-war Poland. The project postulated, i.a. a new organisation of this part of Europe, encompassin the region between the Baltic, the Black Sea and the Adriatic which could resist German onslaught and separate German from Russia. Numerous subsequent government document confirmed the conception of basing post-war order in Europe upon federation principles, depicted in a rather general mar ner, albeit always indicating at two-step federation.

Attempts at a realisation of these plans started with a Polish -Czechoslovak federation (confederation) and an unsuccess effort to achieve the participation of Lithuania. The fiasco of this project was the outcome of the attitude assumed h Moscow, and, as a consequence, the British and the Americans (whose support for all practical purposes ended in 1942). The negotiations, which were conducted for about two years, produced the following documents:

Biblioteka Narodowa

Government of the Republic of Poland in exile

Polish-Czechoslovak Declaration

ondon, 11 November 1940

n this document both governments announced their counries' presence in a "post-war closer political and economic inion that would become the foundation of a new order in Central Europe [...]". The British government, seeking a counterproposal for the "New Order" in Europe proclaimed by Hitler. was also interested in issuing the declaration. Hubert Ripka asserted that the new organisation of Central Europe should nclude all countries from the Baltic to the Black Sea and the Aegean, and comprise part of a wider process – an all-European integration

Principles of the Constitutional Act of the Union of Poland and Czechoslovakia London, 21 May 1941

This document was passed by the Political Committee of the Council of Ministers of the Republic of Poland, but the zechoslovak side never expressed its attitude towards it. The Principles, which defined the organisational structure of the future federation and its competence, accepted the freedom of settlement and employment on union territory and visa-free novement. It assumed that Hungary, Romania, Austria and ithuania could ioin the union.

Polish-Czechoslovak convention about the principles of the post-war confederation of the two states

London, 23 January 1942

The convention, signed by both governments, was a regress n comparison to the earlier projects (it anticipated a conederation instead of a federation). The Czechoslovak side broke off the negotiations in May 1943 (the Soviet government severed its relations with the Polish government in April). When on 25 May 1943 Minister of Foreign Affairs Edward Baczyński presented the situation while speaking at the National Council, he declared in the name of the govrnment that Poland continued to support the integration of East-Central European states. A Soviet-Czechoslovak convention was signed in December 1943.



WSPOLNY

DOM

Nowe sukcesy Rosjan Zajecie Uwarowa na drodze do Wiazmy

"New Europe" and Planning Board

Central and Eastern European Planning Board

(CEEPB), 7 January 1942 - 25 July 1945, was com-

posed of representatives of the émigré governments of Poland

Czechoslovakia, Yugoslavia and Greece; the Polish delegation was

The Planning Board was responsible for planning the post-war

reconstruction of the whole of Central and Eastern Europe as

The greatest accomplishment of the CEEPB was the establish

directly supervised by the Polish government.

regards social issues the economy and education

"[...] A union is tantamount to strength, and strength is a guarantor of peace. The governments of Poland and Czechoslovakia have arrived at an agreement concerning a post-war federation. A similar treaty was signed by Yugoslavia and Greece. The Polish government, which I head, supports the conception of a federation of East-Central Europe [...]". W Sikorski's interview for "Collier's" 1 April 1943 [in]: Feliks Gross Federacje i konfederacje europejskie. Rodowód i wizje, Warszawa 1994

General Sikorski accompanied by Mir. Miszke and Józef H. Retinger who took an active part in devising the initiatives of

the Polish government in exile concerning Central Europe (i.a. a project of a Central European rederation). After the war, Retinger organised the Hague Congress in 1948 and was involved in the creation of the European Movement. Instytut Polski i Muzeum im. gen. Sikorskiego, Londor



Edvard Beneš, Prime Minister of the government of Czechoslovakia, and Władysław Sikorski (1881-1943), Prime Minister of the government of the Republic of Poland (1939-1943) co-authors of Polish-Czechoslovak conventions about the post-war union of the two states. Instytut Polski i Muzeum im. gen. Sikorskiego, Londor

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Principles of the Constitutional Act of the Union of Poland and Czechoslovakia,

21 May 1941, Instytut Polski i Muzeum im. gen. Sikorskiego, London

Polish Underground State

Structures of the Polish Underground state, which existed on Polish territory at the time of the Nazi occupation, recognised the authority of the government of the Republic of Poland in exile, and remained organisationally connected with the latter, referred in their documents to the government conception of organising a post-war order in Europe based on the principles of a federation.

Below we present the stands taken by the National Political Representation (Krajowa Reprezentacja Polityczna - KRP, an organ of the Polish Underground State), which included representatives of the four most important political parties, and the Council of National Unity, which in January 1944 stemmed from the KRP.

Declaration of a political agreement of the parties comprising the National Political Representation Warsaw, 15 August 1943

In reference to the government programme documents, four political parties: the National Party (Stronnictwo Narodowe), the Peasant Party (Stronnictwo Ludowe), the Labour Party (Stronnictwo Pracy) and the Polish Socialist Party (Polska Partia Socialistyczna) which recognised themselves as representative for an overwhelming majority of Polish society, announced as regards the organisation of a post-war order in Europe a project of creating a confederation of states, whose centre would be a Polish-Czechoslovak union or Poland on her own

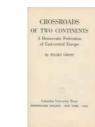
What is the Polish nation fighting for: a declaration of the Council of National Unity Warsaw, 15 March 1944

This document acknowledged the unification of the states of Central and South-East Europe into federal unions as an essential condition for guaranteeing permanent peace in Europe. Emphasis was placed on the active part played by Poland from the onset of the war.



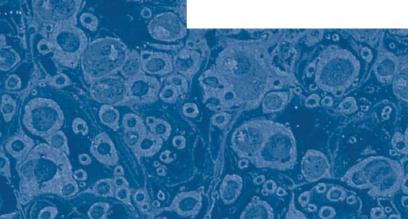


What is the Polish nation fighting for: a declaration of the Council of National Unity, Warszawa 15 March 1944 Biblioteka Narodowa



Presented book is a summary of Polish federation thought from the time of the Second World War, New York 1945

Feliks Gross (1906-2006), sociologist, devised a conception of a "democratic, integral federalism".



Periodical "New Europe" and the Central and Eastern European Planning Board comprised a joint forum created in New York for exchanging and forming views about the federation ideas of the East-Central European states. They emerged and worked with the cooperation of the Polish Information Centre, an institution supervised by the Embassy of the Republic of Poland in the USA.

"New Europe", December 1940 - August 1945; circulation of 2500 copies a month, cooperated with numerous outstanding scientists and politicians, both American and representing assorted European countries. Authors collaborating with "New Europe" included Carlo Sforza, Jacques Maritain, Jan Masarvk, and the Czechoslovak Minister of Foreign Affairs Hubert Rinka. The discussion about an East-Central Europe federation involved, i.a. Anatol Mühlstein, who presented a project of a constitution for the federation of states from this region. "New Europe" established close cooperation with the Central and Eastern European Planning Board and issued the latter's numerous studies and analyses. The editor-in-chief was Feliks Gross.

secretary general of the Board.

Article by A. Mühlstein is the first in a series containing a project of the United States of East-Central Europe.



Anatol Mühlstein (1889-1957) Narodowe Archiwum Cyfrow

Diplomat, in the interwar period at the Embassies of the Republic of Poland in Brussels and subsequently in Paris: member of the majority of Polish delegations to the League of Nations assemblies: from 1940 - in the US co-publisher of the periodical "New Europe"; after the war - collaborator of the Paris-based "Kultura"

Title page of the monthly "New Europe", 1 December 1940



THE MEANING OF DEM

E UNITED STATES OF CE

MONTHLY REVIEW OF INTERNATIONAL AFFAIRS NEW YORK, N. Y., DECEMBER 1, 1940.

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TABLE OF CONTENTS

Polish Freedom Movement

"Both [...] the Polish national interest – today, when we are concerned with an effective struggle for independence, and tomorrow, when the goal will be a permanent securing of independence – and a realistic assessment of the development of international relations require that Polish foreign policy be based on federal premises [...]."

The Polish Freedom Movement "Independence and Democracy" (Polski Ruch Wolnościowy "Niepodległość i Demokracja" – PRW NiD), which existed from 19 February 1945 to 19 November 1994, attracted representatives of assorted political currents referring to independence-oriented and democratic traditions, and concentrated predominantly members of the political and intellectual emigration. The head of the first Council was Andrzej Pomian, and the first and long-term chairman (for 37 years) of the Central Executive Committee was Rowmund Pilsudski.

The establishment of PRW NiD was a reaction to the resolutions of the Yalta Conference, and the first programme from October 1945 included a declaration about active cooperation with the liberation movements of other nations in order to ensure freedom for a united and democratic Europe, and thus also for Poland.

The programme premises, passed at the I General Assembly of the PRW NiD on 8 December 1947, subsequently supplemented in 1956, and finally brought up to date in 1989, were composed of two parts: Karta Wolnego Człowieka (The Charter of the Free Man) and Karta Wolnego Polaka (The Charter of the Free Pole). We read therein that a permanent guarantee of national independence relies not on nationalism and unlimited state sovereignty, but on a new international order, based on the principles of regional federalism and a regional and universal system of equal rights for all nations. The conceptions launched by the PRW NiD rested on two foundations; a multi-step federation (the federation of East-Central Europe as an element of a European federation) and the establishment of a "crystallisation centre" (Poland, Czechoslovakia and Hungary, owing to their industrial base). This was the best-prepared and motivated project of a multi-step federation, proposed by the émigré circles,

The PRW NiD activists established cooperation with representatives of other independence-oriented movements from East-Central Europe. NiD initiatives led to the creation in 1949 of the Union of Polish Federalists, which became part of the Union of European Federalists, and the Polish-Czechoslovak studies group in New York (which published the quarterly "East-Central European Federalist"), with the participation of a Hungarian member. Members of the PHW NiD acted in, i.a. the European Movement, the Assembly of Captive European Nations (ACEN) in New York, and the permanent East-Central Europe Conference in Washington. The organisation reached its zenith in the 1955-1957 period, and its press organ was "Trybuna".



Rowmund Piłsudski (1903–1988) Instytut Polski i Muzeum im. gen. Sikorskiego, London

Intermarium according to federal clubs

Idea of the creation of a federation/ /confederation in East-Central Europe was developed, i.a. by the federal clubs established by political exiles from the East-Central European states, which referred to the conception of the Intermarium – a union of states located between the Baltic, the Mediterranean and the Adriatic. The clubs commenced their work at the time of the Second World War, and their greatest activity took place in the years 1945-1952.

The programme documents of the federal clubs included: Nasze cele (Our Targets, London 1945), Karta Wolnego Międzymorza (A Charter of the Free Intermarium, Rome 1946) and Projekt Konvencji Państw Intermarium (A Project of the Convention of the Intermarium States, Paris 1948). According to a Paris Club project the Intermarium union was to link all the states of the region: Albania, Bulgaria, Byelorussia, Croatia, the Czech Republic, Estonia, Hungary, Greece, Latvia, Lithuania, Poland, Romania, Serbia, Slovakia, Slovenia and Ukraine. Plans were made for the creation of a regional confederation.

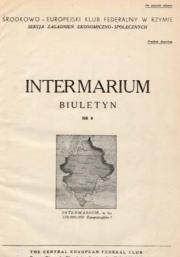
The convention project proposed a number of supranational institutions with strongly defined competences, limited primarily to foreign and defensive policies (the union was to be pacificistic) and the coordination of economic cooperation. A Confederation

Co-founder of the Polish Freedom Movement "Independence and Democracy" (NiD) and subsequently its leader for many years, regarded as the ideologist of the movement.

NiD, initiator of the establishment in 1949 of the Union of Polish Federalists (ZPF), influenced directly its work – thus it is sometimes difficult to separate the activity of ZPF and NiD. ZPF, similarly to NiD, devised the conception of long-term undertakings, including multi-step regional federalism, endeavoured that its programme would reach political centres both in the West and the USA, and tried to influence Poland by supplying information on federalism (books, bulletins, Radio Free Europe broadcasts). Council was to be responsible for foreign policy. An Executive Department of the Union was to coordinate inner activity, and an Assembly of Union States was conceived as a legislative organ. The project foresaw the creation of two supreme tribunals: an Arbitrage Tribunal for considering controversies between the union states, and a Constitutional and Administrative Tribunal for examining complaints about the violation of Union law or civic rights within the Union. Taking into consideration the establishment of a European multi-step federation, plans were made for the *Intermarium* to join a continental organisation and then a global community.

In 1948 the government of the Republic of Poland in exile established an Office of East-Central European Studies at the Polish Institute of International Affairs Studies in London, which set up close contacts with the federal clubs, supporting them with expert studies and forwarding their research material to "Biuletyn Internarium", published in Rome in the years 1946-1950.

The clubs did not establish contact with the European movement in the West, nor did they create a joint representation. They criticised the idea of integration limited to Western Europe. The Western countries denied the federal clubs the right to participate in such integration initiatives as the Hague Congress or later on the Council of Europe. The clubs' activity began to wane at the beginning of the 1950s, and after final cessation in 1952 was taken over by the Union of Polish Federalists.



Roma, Piazzale Flominio, 9 - int. 2, - Tol. 360-343

"Kultura" – thinking Europe

"Poland is capable of ensuring independence and security for herself only in a federation system. Every federation is always a sum of compromises. The times when we federalised others are long gone. Today, a federation is possible only according to the principle of absolute equality. At present, we are unable to realise a federation of the nations of Central and Eastern Europe, but we should consider the question of the liberation of those countries already as our joint problem."

J. Microszewski, O międzynarodową brygadę europejską

During the post-war period the "Kultura" milieu first joined a debate on the consequences of the Second World War and the division of Europe, and then, at the turn of the 1940s, a discussion about the future of Europe as well as the attitude of Western Europe towards divided Germany, the Soviet Union, and the states of the Soviet bloc. "Kultura" closely observed all the conceptions of European federations, always taking as its point of departure the position of Poland (visualized as independent in the future) among her neighbours, and viewed in a European perspective.

A prominent motif in the debate, perpetually tackled by Juliusz Mieroszewski, one of permament collaborators of "Kultura", was the necessity of Poland recognising the independence aspirations of Ukraine, Lithuania and Byelorussia (in other words, the acknowledgment that they too had a right to create independent states on territories which in the Second Republic remained within the frontiers of the Polish state) and the conciliation of the Poles and their eastern neighbours, signifying a voluntary resignation from all claims to Lwów and Wilno, with a simultaneous defence of the affiliation to Poland of its western territories. Just as important was the arrangement of good neighbourly cooperation with Russia and Germany. The opinions voiced by J. Mieroszewski were representative for the line propounded by the editors of "Kultura".

"INTERMARIUM, the fate of 150 000 000 Europeans!" – propaganda slogan from the cover of "Biuletyn Intermarium" no. 9. March 1948

While NiD focused on joint interest, the federal clubs of East-Central Europe frequently referred to moral arouments. From the time of the establishment of the European Coal and Steel Community (ECSC) the "Kultura" milieu became involved in discussions on the consecutive stages of all the aspects of integration, with pride of place given to a European political-cultural union which offered hope for the participation of Poland in this particular form of cooperation.

The question of a European federation was considered by Aleksander Kawałkowski, who spoke in favour of a gradual realisation of the federation projects:

"[...] Western Europe should be solely the core of a future entity. Europe in the full meaning of the word could emerge only after the liberation and organisation, according to federal principles, of the area between the Odra-Nysa-Sudety line and the eastern borders of the non-Russian lands [...]."

Aleksander Kawalkowski, Kapitulacja czy wyzwolenie (Capitulation or liberation) "Kultura", no. 6/44, 1951.

In a speech given in 1951 at the Congress for Cultural Freedom in Berlin, Józef Czapski linked the question of a European federation with the right to self-determination for countries behind the Iron Curtain. Into this group he included also the nations of the USSR, and mentioned the example of Ukraine which, in his opinion, has "more historical connections (with Europe) than the average European is aware of".

Józef Czapski, W Berlinie o Zjednoczonej Europie (In Berlin about United Europe) "Kultura", no. 9/47, 1951.

Juliusz Mieroszewski maintained that in Polish polities the term "independence" must contain the federation idea. By following the example of J. Czapski, he postulated that all representatives of Central and Eastern Europe who lived in free countries should sign a joint commitment that they would resolve controversial territorial issues only after the creation of a European federation and by taking into consideration "the welfare of Europe as a whole". To this postulate he added the expansion of a centre for the education of young people from behind the Iron Curtain in a federal spirit and upon the basis of Gollège d'Europe Libre in Strasbourg. His third proposal concerned an international East-Central European brigade as part of the European armed

> Juliusz Mieroszewski, O międzynarodową brygadę europejską (For an international European brigade) "Kultura", no. 11/49, 1951.



House in 91, avenue de Poissy, by J. Czapsk 1955, Instytut Literacki Kultura Seat of the editorial staff of "Kultura".